Report for: ACTION Item Number: 9



NO – Part I		
Update on Better Care Fund Project Delivery.		
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Services, Health and Sustainability		
Health and Wellbeing Board		
16 December 2014		
All		
Integration of health and social care, improved		
outcomes, residents needs, pooled budget, NHS England		

Report Summary

- 1. This report updates the Health and Wellbeing Board on the progress of the assurance process of the Better Care Fund agreement between RBWM and Windsor and Maidenhead (WAM) and Bracknell and Ascot Clinical Commissioning Groups (CCGs). This was submitted to NHS England in October 2014.
- 2. The report provides an update on the progress of the projects that are focused on delivering the Non Elective Admission target of a 3.5% reduction by December 2015.
- 3. The report notes the potential for the transformational expansion of the Better Care fund to achieve integration in 2016-17 and beyond.
- 4. The report notes the progress and timetable for agreeing the pooled budget and the risk share for the financial elements of the Better Care Fund in 2015-16. This will form part of a Section 75 agreement.

If recommendations are adopted, how will residents benefit?				
Benefits to residents and reasons why they will	Dates by which residents			
benefit	can expect to notice a			
	difference			
Better Care and support at home to prevent hospital	April 2015			
admissions				

1. Details of Recommendations

RECOMMENDATION: That the Health and Wellbeing Board:

notes the progress of the assurance process of the Better Care Fund agreement between RBWM and Windsor and Maidenhead (WAM) and Bracknell and Ascot Clinical Commissioning Groups (CCGs). This was submitted to NHS England in October 2014.

notes the update on the progress of the projects that are focused on delivering the Non Elective Admission target of a 3.5% reduction by December 2015.

notes the potential for the transformational expansion of the Better Care Fund pooled budget to achieve integration in 2016-17 and beyond.

notes the progress and timetable for agreeing the pooled budget and the risk share for the financial elements of the Better Care Fund in 2015-16. This will form part of a Section 75 agreement that the HWBB and Cabinet will be asked to approve in March 2015.

2. Reason for Recommendation and Options Considered

2.1 The Better Care Fund context.

The Health and Wellbeing Board signed off the submission of the Better Care Fund plans for RBWM on the 11th September 2014. The submission was made to NHS England on the 19th September 2014. The plans provided details of the local ambition to integrate health and social care services. The Better Care Fund will become a reality on 1 April 2015 as a pooled budget to drive the integration of services. The overall aim is to develop integrated services and better outcomes for local people. The national BCF total for 2015/16 is £3.9B. RBWM have a BCF of £8m. The DH has now ring-fenced a proportion of the BCF, £600k locally which is the cost of 406 non elective admissions, to meeting a specific performance target. The target is to reduce the total non elective admissions to hospital by at least 3.5%, this equates to avoiding 406 admissions in 15-16. This has changed from a focus on five specific areas of performance including the avoidable emergency admissions metric. If the reduction in non-elective admissions is not met, the performance fund is not payable to the local area and is to be used in paying for those admissions.

2.2 The Assurance process for the Better Care Fund submission.

Since the submission of the BCF plan on the 19th September there has been an assurance process that has been undertaken to assess how robust the plan is. On 1st October there was a teleconference review of the plan with PWC and RBWM Lead Member, Officers along with the chair of the CCG and CCG officers. On 10th October NHSE graded the submission 'Approved with Support' and asked for a 19 point action plan to be addressed by the 28 November. This was submitted to the Area Team. RBWM and WAM CCG received confirmation of provisional approval, put forward to regional moderation without further amendments

There was confirmation of approval at national level on the 10th December. The national taskforce will be taking the regional recommendations to the BCF Programme Board and NHS England EGM week commencing 8th December 2014. Thereafter a letter will be sent to chair of HWBB confirming that the WAM BCF plans are approved.

2.3 Delivering the RBWM/WAM Better Care Fund plan.

Alongside the assurance process the work continues to develop and deliver practical integrated health and social care pathways and projects has continued at pace in RBWM. Since the report in September the work on the refreshed plan has the benefit of a Better Care Fund project manager. The vision and ambition for the BCF to transform services for residents in RBWM is still intact from the initial submission. There is now a firmer focus on achieving the emergency admissions target because it is a good thing to do, as well as it enabling the wider transformation. The progress of the 6 key projects that have a focus and individual targets to deliver the NEL target reduction of 3.5% the equivalent of avoiding 429 admissions between December 2014 and December 2015 is detailed in Appendix 1.

There are a wider group of services and roles that are crucial components of the potential platform for integration and wider transformation and the ability to build on the BCF agreement projects in the coming years. These include the integrated Short Term Reablement service, Outcome Based Commissioning of Homecare alongside Community Geriatricians and Dementia Advisor posts.

There are longstanding integrated teams between health and social care specifically Mental health with Berkshire Health Care Trust (BHFT) and Learning Disability team with same trust hosted by RBWM. These agreements will be updated in line with the BCF agreements for April 2015 to ensure all agreements have the same conditions and all integrated teams are working towards shared objectives for improving residents outcomes.

The biggest challenge is workforce development to embed a culture of prevention for which there is training planned. Additionally the work with the Acute trust to change the culture is crucial and will be taken forward through the Transformation Board.

2.4. Ambition for Potential future Transformation.

The Better Care Fund provides the potential for wider transformation and integration. The areas of work that will be explored in 2015-16 are: The ability to pool additional health and social care resources up to £40m per annum; the opportunities for greater joint commissioning of services to deliver efficiency; the ability to integrate commissioning and operational teams across the local authority and health.

These plans will be developed during 2015-16.

Option	Comments
1 To continue to deliver the Better	This will contribute to achieving the 3.5%
Care Fund project plan.	NEL reduction target.
Recommended	
2. To progress the agreement of the	This will ensure additional funds for Adult
of the Section 75 risk share with	Social Care are available and residents will
Complete the BCF agreement with	receive more and new integrated services as
WAM CCG and Bracknell & Ascot	well as the NHS increasing the capacity of
CCG to enter into a pooled budget to	community based services.
provide integrated care services.	
Recommended	
Scope the potential for	Potential for wider transformation to achieve
Transformational change by adding	better service and more efficient health and
additional services to the BCF from	social care system.
2016-17.	
Recommended	

3. Key Implications

This is a unique opportunity to bring resources together with health and social care to join up services for residents. It is ambitious and requires considerable detailed work to ensure better outcomes are delivered, targets are met and residents are involved in shaping services. The investment in preventing and promoting independence for all residents is intended to release efficiencies to meet higher demand and needs over three years.

Previous papers refer to the full range of defined outcomes to be delivered by the BCF. The table below concentrates on the non elective admissions target.

emergency admissions to hospital by 3.5% or 500 A reduced number of residents (proportion of the population) being 2015 134 133 March 20	Defined Outcomes	Unmet	Met	Exceeded	Significantly Exceeded	Date they should be delivered by
number of residents (proportion of the population) being	emergency admissions to hospital by	Below 3.5%	3.5%	4%	4.5%	December 2015
admitted to residential or nursing care, meaning residents are living more independentl y for longer.	number of residents (proportion of the population) being permanently admitted to residential or nursing care, meaning residents are living more independentl	Above 135	135	134	133	March 2016
services ensure that more people are living independentl y 91 days after being discharged from hospital.	services ensure that more people are living independentl y 91 days after being discharged		87.5	88.5	89.5	March 2015
of delayed discharges from hospital is reduced so patients recover quicker at home.	of delayed discharges from hospital is reduced so patients recover quicker at home.					March 2015 March 2015

Defined Outcomes	Unmet	Met	Exceeded	Significantly Exceeded	Date they should be delivered by
of injuries as a result of falls in those who are 65+ is reduced and improves health and well being of vulnerable older people.	490				

4. Financial Details

a) Financial impact on the budget

The key financial implications for the Council and CCG are that sufficient funding is available to maintain and develop services that integrate health and social care and to help with growth in demand. However it should be noted that a high risk is the new performance and risk share element which could result in a pressure of £600k on the local authority should the BCF not deliver the level of reduction in emergency admissions. This is because if the target isn't achieved then the payment will not be made but the funding will be committed to projects. This has been mitigated by the carry forward of a contingency fund into 15-16. This risk share will be formalised in the Section 75 agreement.

	0040/44	004445	0045440
	2013/14	2014/15	2015/16
Funding Streams to be Pooled –Revenue			
	Revenue	Revenue	Revenue
	£000	£000	£000
CCG Transfer of Core Budget			
Current Transfer funds	1,705	1,705	1,705
Planned Additional Transfer		82	82
New Transfer funding to		397	397
progress the Pooled Budget			
Additional Transfer Funding from service		400	1,200
reconfiguration			
Other CCG Transfers			
Re-ablement grant funding of STS&R	237	237	237
Carer's Breaks funded by grant	212	212	212
CCG Budgets – New Transfers to Pool			
(See Note 2)			
Intermediate Care	822	822	822
Community Equipment	546	546	546
SUB TOTAL – Aligned Better Care Fund		4401	
in 2014/15 (see Note 2)			
Other CCG existing revenue budgets	2639	2639	2639

	2013/14	2014/15	2015/16**
Funding Streams to be Pooled – Capital			Capital
	Capital	Capital	within Pool
	£'000	£'000	£'000
Community Capacity Grant	256	261	265
Disabled Facility Grant – excluding RBWM	312	325	380
contribution			

	2013/14	2014/15	2015/16
Budget Revenue & Capital to transfer to	£'000	£'000	£'000
Pool – Total of all above			
Better Care Fund 2015/16			8,485

NOTE 1 – these figures are shown on a cumulative basis, not incremental.

NOTE 2 – these funds lie within CCG budgets in 2013/14 & 2014/15.

The BCF funding of £8.49m is a minimum contribution. The DH is encouraging Councils and CCG to put resources into the BCF that exceed the minimum in order to deliver maximum efficiencies from close integration of Health and Social care. Consideration is currently being given by both the Council and the CCG as to whether additional resources should be put into the Pool and as to an appropriate strategy to deliver the efficiencies and improvements from integration over a number of years.

b) Financial Background

4.1 The 2013 Spending Review settlement includes a national £3.8 billion pool for Health and Social Care integration; this was known as the "Integration Transformation Fund", now the Better Care Fund (BCF). There are specific budget allocations within this for implementation of the Care Bill. The use of the BCF must be agreed with the local Clinical Commissioning Group and signed off by NHS England Area Team and a pooled budget established. The £3.8B BCF includes £1.3B of funding that should already be passed to councils through CCGs and an additional £0.25B of transfer funding in 2014/15. The BCF also includes £0.35B of capital funding currently allocated to Councils each year. The £1.9B balance of the £3.8B will be funding currently received by the CCGs that they will be required to contribute towards local Pooled Budgets. RBWM plans to receive £2.7m from these funding streams in 2013/14, rising to £3.6m in 2014/15. The BCF will commence in 2015/16 and the Councils minimum allocation is £8.49m.

5. Legal Implications

The DH / LGA guidance is clear that unless local authorities and CCGs reach agreement on the BCF plans, performance outcomes and delivering the BCFs will not be available for local authorities for Adult Social Care.

6. Value For Money

Any service procurement or change would be subject to best value considerations, NHS or local authority procurement rules and clarity on how it will deliver better outcomes for residents.

7. Sustainability Impact Appraisal

N/A

8. Risk Management

Risks	Uncontrolled Risk	Controls	Controlled Risk
Not achieving the NEL 3.5% reduction targets by December 2015 and having to pay back up to	High	Focused projects and governance reporting to track delivery of the target are in place. A risk share agreement	Medium
£600k.		is being drafted for the S75 agreement.	

9. Links to Strategic Objectives

The Health & Well Being Strategy has as a core objective the integration of health and social care to improve outcomes for residents.

Our Strategic Objectives are:

Residents First

- Support Children and Young People
- Encourage Healthy People and Lifestyles
- Improve the Environment, Economy and Transport
- Work for safer and stronger communities

Value for Money

- Deliver Economic Services
- Improve the use of technology
- Increase non-Council Tax Revenue
- Invest in the future

Delivering Together

- Enhanced Customer Services
- Deliver Effective Services
- Strengthen Partnerships

10. Equalities, Human Rights and Community Cohesion

New service developments or changes will be subject to EQIA and performance monitoring will target the most vulnerable and disabled groups.

11. Staffing/Workforce and Accommodation implications:

The need for additional capacity and changes within the NHS and Social Care will form part of the BCF plans. For example with the proposed increase in numbers of people being diverted from emergency admission more will be referred to the STS&R team which will require additional staffing.

12. Property and Assets

None.

13. Any other implications

As stated the integration of health social care and pooled budget requires a transformational change in order to meet required outcomes and benefits for residents. The NHS will have to consider different services delivering models within the community if funding is to be moved from acute trusts into the community, to ensure Adult Social Care provision is sufficient to meet the growth in demographic demand of older people and those with disabilities and long term conditions.

14. Consultation

The BCF submission builds on previous consultations with users, carers and stakeholders concerning the transformation of social care and integration of health and social care. The Health & Well Being Strategy reflects the ambitions for local residents. Any specific service changes, once identified, will be subject to consultation by either RBWM or the CCGs, once the changed services are identified. It is important to engage and involve patients, service users, carers and partners early on when considering service redesign.

15. Timetable for Implementation of S75

TIMETABLE			
Action	Date		
Draft S75 and risk share with CCG	December 2014 – January 2015		
Sign off S75 with Cabinet	March 2015		
Better Care Fund go live	April 2015		

16. Appendices

Appendix 1 BCF Project Progress Report- 1 December 2014

17. Background Information

NHS England Planning for a Sustainable NHS: Responding to the 'Call to action'

NHSE, LGA, Trust Development Authority, Monitor: Strategic and Operational Planning in the NHS. November: Gateway 00658 2013.

NHS England, LGA, Statement on the health and social care Integration Transformation Fund – August 2013

NHS England, LGA, Next Steps on implementing the Integration Transformation Fund – October 2013

DCLG – Better Care Fund guidance and templates – December 2013 Letter to HWB Chair – Better Care Fund - 11th July 2014

18. Consultation (Mandatory)

Name of consultee	Post held and Department	Date sent	Date received	See comments in paragraph:
Internal				
Christabel	Deputy Managing			
Shawcross	Director and			
	Strategic Director			
	for Adult Services			
Alan Abrahamson	Finance partner			
Cllr Coppinger	Lead Member for			
	Adult Services,			
	Health &			
	Sustainability			
External				
Viki Wadd	WAM CCG			

Report History

Decision type:	Urgency item?	
Key decision	Yes	

Full name of report author	Job title	Full contact no:
Nick Davies	Head of Strategic	01628 683614
	Commissioning Adults	
	and Housing	

Appendix 1. BCF Project Progress Report- 1 December 2014

Project	Project	Individual project	KPIs/		Progres	s update		RAG
	Lead	Governance	monitoring					
Care Homes One going since Sept 2013	Caroline Yeoman - WAMCCG	Care Homes governance group - reviewed ToR in Nov 2014 - monthly core group meetings to continue with quarterly review of wider stakeholder group	New and Established dashboard formats all agreed Delays in information stream and Backlog of data due to transitioning to new platform by CSU Latest care homes data (to Sept 2014) shows continuing downward trend of 0 and 1 day LOS NEL admission24% reduction YTD 2014/15 compared to 2013/14 (See absolute numbers of NEL admissions by month figures in next column)	 home 1st we Reduction ir elements to learning in c 	n offsite training and increase local owner cluster groups gramme to Include d	d increase on the jo ership and cross ca	bb and coaching re home shared	
				Grand Total				

Sheltered accommodation	Caroline Yeoman - WAM CCG	Working group with 3 major local providers	New dashboard shows NEL admissions by Provider, by GP practice and number of readmissions - enabling a more targeted and tailored approach to the NEL admissions and prevention agenda	Sheltered accommodation programme of resident education and engagement: falls prevention, alcohol and drug awareness, wellbeing promotion campaign, health checks Sheltered Accomodation NEL Admissions Sheltered Accomodation NEL Admissions 15 25 20 15 10 50 10 10 10 10 10 10 10 10 10 10 10 10 10
Children's Project	Catherine Mullins - RBWM	Multidisciplinary Taskforce identified - 1 st meeting scheduled mid Dec	New dashboard format in discussion - promised for mid Dec 2014	 New pathways all approved with exception of jaundice - further discussion with clinicians to resolve remaining concerns Leaflets and advisory docs for all agreed pathways ready to circulate to all practices WAMCCG OLT sign off for hard to reach children follow up with targeted practices with support of Health visitors and Sure Start. Revised up to date dashboard will set baseline and NEL objectives for all practices
Falls prevention	Nick Davies - RBWM	Falls Strategy Implementation Group - All key stakeholders (RBWM, VCCG, Falls prevention team, BHFT, SCAS and Frimley Health)	Need to verify and agree common falls dashboard across 3 east Berks CCGs - meeting on 4 Dec	 Review and clarification workshop for urgent and non-urgent pathway - all key stakeholders - new pathway defined by end Dec Remapping of patient flows in light of experience - and identification of referral routes that will reduce NEL admissions and increase use of existing community resources (link to Transfer of Care work stream) Pilot in 3 GP practices of FRAT tool and referral to Keep Safe Stay Well service - linked to medicines management review of potential at risk patients (e.g. osteoporosis)

				In discussion with Naveed Mohammed to have targeted ward-based initiatives: 90 80 70 10 2011 2012 2013 2014 2014 2014 2016 2015 2016 2016 2016 2016 2016 2016 2016 2016
Integrated Care Teams	Allison Arlotte WAMCCG	Advisory sub group from WAMCCG OLT group	Dashboard elements TBA as part of practice monitoring arrangements	Integration of House of Care concepts with £5 per head proposal for enhanced services at GP practice level agreed at WAM Assembly - detailed implementation and monitoring agreement to be finalised w/c 1 Dec - for pilot launch in Windsor

Integrated	Rebecca	Operational Leads for 3	NEL admission reduction	Revised business case for East Berks wide service to be developed by
Respiratory	Lester	East Berks CCGs	targets for each CCG TBA	January 2015
Service	East Berks			
Ambulatory	Dr Adrian	Frimley Health		Three areas of progress:
Care Pathways	Hayter	Transformation group	ТВА	 Frail elderly pathway - being developed in conjunction with interim COO at Frimley North, Dan Bradbury DVT Pathway - preliminary findings for possible business case developed by CSU. To be discussed at WAMOLT 16 December Integrated Community based pathway for EOLC - exploratory modelling by BHFT - with OBC to be available by 16 Dec 2014

Overall Governance:

- All new projects will be logged onto the new Verto system as they come on stream. Existing projects (previously linked to QIPP) will be transferred to Verto by March 2015.
- Monthly reporting through PMO to WAM OLT against NEL admission and other targets will continue for all individual projects.
- All projects will be report on as a BCF portfolio to the Integrated Health and Social Care Commissioning Group on a monthly basis together with updates on prevention strategies, Public health priorities, Care Act updates etc.
- Quarterly reporting against BCF metrics and their underpinning constituent projects will take place at quarterly Health and Wellbeing Board meetings.

MH

1.12.14